

## Message Text

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15

ORIGIN ARA-17

INFO OCT-01 ADP-00 SS-14 NEA-10 NSC-10 EB-11 AID-20

CIAE-00 DODE-00 PM-09 H-02 INR-09 L-03 NSAE-00 PA-03

RSC-01 PRS-01 USIA-12 IO-13 /136 R

DRAFTED BY ARA: PKJOHNSON

3/2/73

APPROVED BY THE SECRETARY

ARA- RAHURWITCH

USOAS - JFORD

ARA/ CCA: JNORBURY

S/ CCT: AMB. MEYER . MEYER

S/ S - MR. ELIOT

----- 006872

R 090032 Z MAR 73

FM SECSTATE WASHDC

TO AMEMBASSY ASUNCION

AMEMBASSY BOGOTA

AMEMBASSY BUENOS AIRES

AMEMBASSY BRASILIA

AMEMBASSY CARACAS

AMEMBASSY GUATEMALA

AMEMBASSY LA PAZ

AMEMBASSY MANAGUA

AMEMBASSY MONTEVIDEO

AMEMBASSY PANAMA

INFO AMEMBASSY BRIDGETOWN

AMEMBASSY GEORGETOWN

AMEMBASSY KINGSTON

AMEMBASSY LIMA

AMEMBASSY PORT OF SPAIN

AMEMBASSY MEXICO CITY

AMEMBASSY SANTIAGO

AMEMBASSY PORT AU PRINCE

AMEMBASSY QUITO

AMEMBASSY SAN JOSE

AMEMBASSY SANTO DOMINGO

AMEMBASSY TEGUCIGALPA

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E. O. 11652: GDS

TAGS: PGOR, XK, XL, SM, XR, US, OAS

SUBJECT: U. S. POLICY TOWARD CUBA  
FOR AMBASSADOR

1. AT THE EARLIEST OPPORTUNITY YOU ARE INSTRUCTED TO CALL  
ON THE FOREIGN MINISTER TO GIVE HIM THE FOLLOWING MESSAGE  
FROM THE SECRETARY: QUOTE DEAR :

AS YOU KNOW, THE UNITED STATES AND CUBA HAVE RECENTLY  
CONCLUDED AN AGREEMENT ON HIJACKING WHICH WE ARE HOPEFUL  
WILL SERVE AS AN EFFECTIVE DETERRENT TO THIS SERIOUS CRIME.  
WE ARE AWARE, HOWEVER, THAT THE AGREEMENT MAY HAVE RAISED  
SOME QUESTION ABOUT OUR GENERAL POSITION ON CUBA.

IT IS IMPORTANT THAT THERE BE NO MISUNDERSTANDING ON  
THIS MATTER, AND FOR THIS REASON PRESIDENT NIXON HAS ASKED  
THAT I ASSURE YOU THAT THE UNITED STATES GOVERNMENT FIRMLY  
SUPPORTS THE OAS SANCTIONS RESPECTING CUBA AND INTENDS TO  
CONTINUE DOING SO UNTIL CUBA ALTERS ITS POLICIES TOWARD  
THE HEMISPHERE. IF CUBA'S POLICIES AND ACTIONS SHOULD SOME  
DAY WARRANT A CHANGE ON OUR PART, I ALSO WISH TO ASSURE  
YOU CATEGORICALLY THAT WE WOULD NOT PROCEED UNILATERALLY  
BUT ONLY IN CONCERT WITH OUR FELLOW MEMBERS IN THE OAS  
AFTER FULL AND PRIOR CONSULTATION WITH YOU. SINCERELY ,  
WILLIAM P. ROGERS. UNQUOTE.

2. IN DISCUSSING THIS LETTER WITH THE FOREIGN MINISTER  
YOU SHOULD EMPHASIZE THAT IN HIS FEBRUARY 15 STATEMENT

ON THE SIGNING OF THE HIJACKING AGREEMENT THE SECRETARY  
CAREFULLY POINTED OUT THAT THIS DOES NOT QUOTE CONSTITUTE  
A CHANGE IN OUR OVERALL POLICY TOWARD CUBA UNQUOTE  
AND IN HIS PRESS CONFERENCE FOLLOWING THE SIGNING THE  
SECRETARY REPEATEDLY MADE IT CLEAR IN RESPONSE TO  
QUESTIONS THAT, QUOTE THIS ( THE AGREEMENT) DOES NOT FORE-  
SHADOW A CHANGE OF POLICIES AS FAR AS THE UNITED STATES IS  
CONCERNED TOWARD CUBA UNQUOTE AND THAT, QUOTE WE DON'T  
NOTICE ANY CHANGE IN THE POLICIES AND ATTITUDES ( OF CUBA)  
AND THEREFORE OUR POSITION REMAINS THE SAME UNQUOTE. IN  
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THIS CONNECTION YOU MAY ALSO WISH TO RECALL THE PRESIDENT'S

COMMENT ON CUBA IN AN INTERVIEW WITH THE WASHINGTON EVENING STAR PUBLISHED AFTER THE ELECTION THAT QUOTE THERE WILL BE NO CHANGE WHATEVER ( IN U. S. POLICY TOWARD CUBA) UNLESS PREMIER CASTRO CHANGES HIS POLICY TOWARD LATIN AMERICA AND THE U. S. -- AND I DO NOT ANTICIPATE THIS WILL HAPPEN. UNQUOTE

3. SHOULD THE FOREIGN MINISTER RAISE QUESTIONS ABOUT THE SPECIFIC CUBAN POLICIES TO WHICH WE OBJECT YOU MAY SAY THAT THEY INCLUDE CUBA' S HOSTILE ATTITUDE TOWARD THE U. S., ITS EFFORTS TO ASSIST SUBVERSION IN OTHER HEMISPHERE COUNTRIES AS WELL AS ITS MILITARY TIES WITH THE USSR. AS APPROPRIATE, ADDITIONAL MATERIAL YOU MAY WISH TO DRAW ON INCLUDES: THE STILL VALID STATEMENTS ON CUBA IN THE PRESIDENT' S FEBRUARY 1972 REPORT TO THE CONGRESS ON U. S. FOREIGN POLICY AND IN THE SECRETARY' S ANNUAL REPORT ON U. S. POLICY FOR 1971; DEPUTY ASSISTANT SECRETARY HURWITCH' S VISION ARTICLE OF SEPTEMBER 9 WHICH DISCUSSES THE POLICY AT SOME LENGTH ( STATE' S 171684); MR. MEYER' S COMMENTS ON CUBA IN A NOVEMBER 8 ASSOCIATED PRESS INTERVIEW ( STATE' S 203974); AND THE DEPARTMENT' S REACTION TO THE ESTABLISHMENT OF DIPLOMATIC RELATIONS WITH CUBA BY JAMAICA, BARBADOS, TRINIDAD AND TOBAGO, AND GUYANA STRESSING OUR VIEW THAT ANY CHANGE IN APPLICATION OF THE OAS SANCTIONS SHOULD ONLY RESULT FROM COLLECTIVE ACTION BY ALL OAS MEMBER STATES AFTER THE OAS HAS DECIDED THAT CUBA IS NO LONGER A THREAT TO THE PEACE AND SECURITY OF THE HEMISPHERE ( STATE' S 224911).

4. PLEASE REPORT THE REACTIONS OF THE FOREIGN MINISTERS.  
ROGERS

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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* LIMITED OFFICIAL USE

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**TAGS:** PGOR, SM, US, XK, XL, XR, OAS  
**To:** ASUNCION  
BOGOTA  
BRASILIA  
BUENOS AIRES  
CARACAS  
GUATEMALA  
LA PAZ

MANAGUA  
MONTEVIDEO  
PANAMA

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